



Te Kaunihera-ā-Rohe o Ngāmotu

NEW PLYMOUTH DISTRICT COUNCIL

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# **AGENDA**

## **KAITAKE COMMUNITY BOARD**

**Monday 12 November 2018**  
**at 4.30pm**

**Oakura Surf Lifesaving Club,**  
**Oakura**

Chairperson

Mr Doug Hislop

Members

Mr Graham Chard

Mr Paul Coxhead

Mr Mike Pillette

Cr Roy Weaver

## **Community Boards**

### **Role of community boards (s52 Local Government Act 2002)**

- a) represent, and act as an advocate for, the interests of its community; and
- b) consider and report on matters referred by the council and other matters of interest
- c) maintain an overview of services provided by the council within the community; and
- d) prepare an annual submission to the council for expenditure within the community;
- e) communicate with community organisations and special interest groups within the community; and
- f) undertake any other responsibilities that are delegated to it by the territorial authority.

### **Addressing the community board**

Requests for public forum and deputations need to be made at least one day prior to the meeting. The Chairperson has authority to approve or decline public comments and deputations in line with the standing order requirements.

#### Public Forum

Public Forums enable members of the public to bring matters to the attention of the committee which are not contained on the meeting agenda. The matters must relate to the meeting's terms of reference. Speakers can speak for up to 5 minutes, with no more than two speakers on behalf of one organisation.

#### Deputations

Deputations enable a person, group or organisation to speak to the meeting on matters contained on the agenda. An individual speaker can speak for up to 10 minutes. Where there are multiple speakers for one organisation, a total time limit of 15 minutes, for the entire deputation, applies.

### **Purpose of Local Government**

The reports contained in this agenda address the requirements of the Local Government Act 2002 in relation to decision making. Unless otherwise stated, the recommended option outlined in each report meets the purpose of local government and:

- Will help meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses;
- Would not alter significantly the intended level of service provision for any significant activity undertaken by or on behalf of the Council, or transfer the ownership or control of a strategic asset to or from the Council.

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END

## **HEALTH & SAFETY**

### **APOLOGIES**

Paul Coxhead

## **CONFLICTS OF INTEREST**

## **PUBLIC COMMENT**

### **DEPUTATIONS**

None advised

## **COMMUNITY BOARD MINUTES**

### **Recommendation**

That the minutes of the Kaitake Community Board dated 8 October 2018 (ECM7844847) and the proceedings of the said meetings, as previously circulated, be taken as read and confirmed as a true and correct record.

## **REPORTS**

## **ITEMS FOR RECOMMENDATION TO COUNCIL**

- 1 Kaitake Community Board Plan Update

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END

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## **COMMUNITY BOARD PLANS UPDATE**

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### **PURPOSE**

1. The purpose of this report is to provide an update on the outcomes of the Kaitake Community Board's submission to the Long-term Plan.

### **RECOMMENDATION**

**That, having considered all matters raised in the report, the report be noted.**

### **SIGNIFICANCE AND ENGAGEMENT**

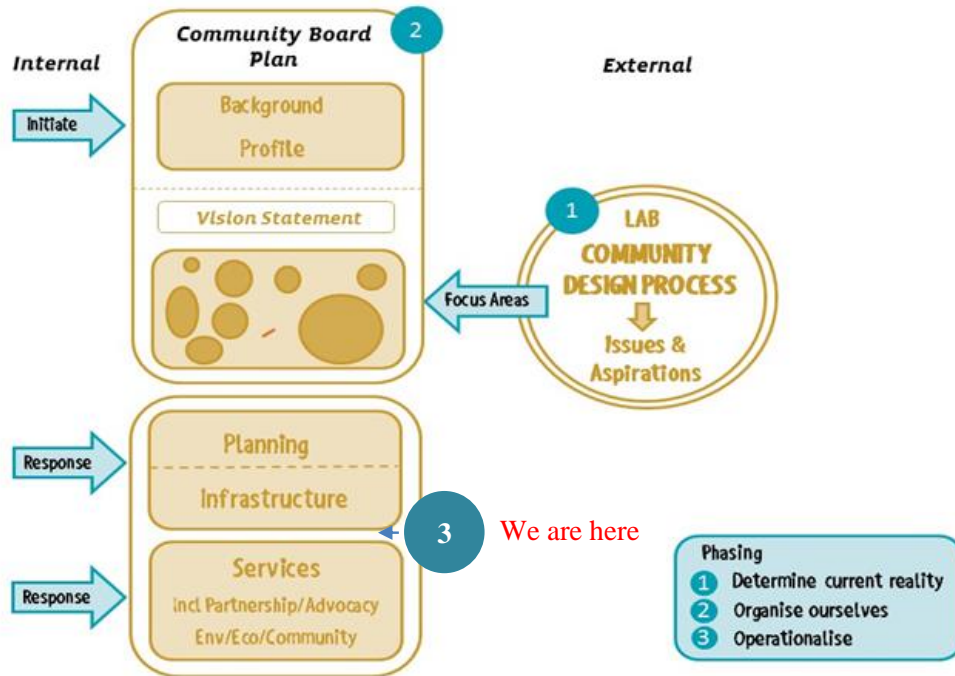
2. This report is provided for information purposes only, and has been assessed as being of some importance.

### **DISCUSSION**

3. In 2016, each Community Board was tasked with developing a Community Board Plan. Each Community Board sought feedback through community engagement and determined the vision, issues and aspirations for their communities. Development of the plans was a response to a perceived disconnect between community aspirations and Council commitments and actions.
4. Development of the Community Board Plans was in line with Workstream 2 ("Keeping it Local") of the Council's Blueprint.
5. The Community Board Plans provide a more integrated planning framework which can be monitored and allow performance to be measured. This will provide greater transparency and better governance outcomes regarding the Council's work plan and future investment decisions within board areas.
6. The Community Board Plans have helped inform the Council's Long-Term Plan 2018-28 work plan and investment decisions within board areas. Appendices 1-4 provide an outline of the Long-Term Plan responses to each Community Board's submission in comparison to their Community Board Plan.
7. Each Community Board has been provided with the responses to their LTP submissions.

**NEXT STEPS**

8. Figure 1 sets out the Community Design Process used to develop the Community Board Plans.



**Figure 1**

9. The next phase is to incorporate all Long-Term Plan 2018-28 responses, work plans and investment decisions into a Community Investment Plan (CIP). That will capture the extent and timing of projects planned for each community within the board area.
10. Development of the CIPs is a new process for the Council. It is likely to take some time to collate all of the information into an easily monitored framework for the first time.

*Community Board Plan Review*

11. The Community Boards will begin a review of their Plans in 2019 and undertaken community engagement following the 2019 election. The review will be an opportunity for each board to re-prioritise or confirm the community’s issues and aspirations. This information, along with the CIPs, will subsequently inform Long-Term Plan 2021-31 to ensure changing community needs and circumstances are taken into account during the Council’s future decision-making processes.

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12. The Community Boards are expected to review their plans following the 2019 election. The review will be an opportunity for each board to re-prioritise or confirm the community's issues and aspirations. This information, along with the CIPs, will subsequently inform Long-Term Plan 2021-31 to ensure changing community needs and circumstances are taken into account during the Council's future decision-making processes.

### **FINANCIAL AND RESOURCING IMPLICATIONS**

13. The Council has adopted Long-Term-Plan 2018-28 and the decisions taken will be reflected within the CIP to be developed.
14. In conversations with the focus groups and during community consultation the Community Boards have stressed that resourcing limitations will mean that not all of the priorities, issues or aspirations may be resolved or achieved. Development of a Community Board Plan will however mean that the community board can focus on those matters of greatest importance to the communities that they are tasked with advocating for and regularly review these moving forward.

### **IMPLICATIONS ASSESSMENT**

15. This report confirms that the matter concerned has no particular implications and has been dealt with in accordance with the Local Government Act 2002. Specifically:
- Council staff have delegated authority for any decisions made;
  - Council staff have identified and assessed all reasonably practicable options for addressing the matter and considered the views and preferences of any interested or affected persons (including Māori), in proportion to the significance of the matter;
  - Any decisions made will help meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses;
  - Unless stated above, any decisions made can be addressed through current funding under the Long-Term Plan and Annual Plan;
  - Any decisions made are consistent with the Council's plans and policies; and
  - No decisions have been made that would alter significantly the intended level of service provision for any significant activity undertaken by or on behalf of the Council, or would transfer the ownership or control of a strategic asset to or from the Council.
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**APPENDICES**

Community Board Plan Long-term Plan outcomes spreadsheets

Appendix 1 Kaitake Community Board

Appendix 2 Inglewood Community Board

Appendix 3 Clifton Community Board

Appendix 4 Waitara Community Board

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**Report Details**

Prepared By:	Jayne Tidbury-Beer (Community Relations Officer)
Team:	Governance
Approved By:	Mitchell Dyer (Policy Development Lead)
Ward/Community:	Clifton, Waitara, Inglewood and Kaitake communities
Date:	31 October 2018
File Reference:	ECM 7862372

-----*End of Report*-----

Kaitake Community Board Agenda (12 November 2018) - Decision - Community Board Plan Update

Priority Aspiration	BOARD LTP SUBMISSION	LTP RESPONSE
<b>KAITAKE</b>		
Review speed limits and implement traffic calming measures, enhance parking, and expand and upgrade footpaths for increased pedestrianisation.	<p><b>Provide Oakura Entrance Signs.</b> State Highway 45 intersects Oakura. Vehicles speeding through the village is a continuing and escalating problem. Many drivers treat the section between the 50kph restricted area as a line that just connects the beginning and end points of their journey. Slowing down is a hindrance for them. The community requires welcome signs at both ends of the restricted area that includes a 'Watch out for our children' message as an inexpensive traffic calming measure.</p> <p><b>Oakura Footpath Construction.</b> This was a request to the 2015/16 and 2016/17 Annual Plans and the latest staff recommendation was for it: 'to be referred again for consideration in the 2017/18 Annual Plan'. The request is to complete a short section of the footpath construction on the eastern side of upper Wairau Road adjacent to the dangerous intersection with Highway 45. The footpath in this vicinity needs extending to the corner of the main highway. Initial developer funding was paid a number of years ago for a four lot subdivision and since then another subdivision has been approved. The footpath construction hasn't been done but should be, and funded from Developer Contributions. Currently there is no footpath connection for the more than fifty houses on Upper Wairau Road up to and including Tui Grove residents to the footpath on the southern side of Highway 45. As a consequence many parents choose to drive their children to the primary school or to the secondary school bus collection point rather than have them walking or biking to cross at the dangerous Wairau Road intersection.</p>	<p>There is \$10,000 annually for signage which can be utilised to work with community boards regarding entrance signage to villages. Allocation process yet to be decided.</p> <p>Designs for Wairau Road footpath and kerb and channel works are already completed. We will need to confirm its priority after other items have been added to the minor improvements list.</p>
Development of CBD / township plans that programme township upgrades and enhancements that maintain amenity and rural character.	This is part of the Kaitake Community Board Plan - a thirty year vision, with a proposed timeframe of 1 - 3 years in the Community/Citizens section and is based on growth assumptions for the community.	The development of a CBD/township plan that programmes township upgrades and enhancements that maintain amenity and rural character is identified as a priority aspiration in years 1-3 of the Kaitake Community Board Plan. The current focus for Council is to work with the Community Board to provide for a public toilet (which is now in place) and some additional on street parking. The Council is also undertaking a District Plan Review considering the appropriate land-uses and retention of the village character. Following progress with the review Council staff will work with the Community Board to determine the timing and scope of a CBD/township plan.
Maintain and enhance a network of quality, environmentally sustainable infrastructure (water supply, waste, wastewater and storm water) to meet current community demands and future anticipated growth.	<p>Undertaking a projected view of increased commercial activity (both sides of highway and expansion to the south) plus likely increased residential development, make this a critical component of future Oakura. A local area blueprint is required with planned infrastructural solutions where every question can be addressed. The location of retail areas and professional services, elderly housing requirements, social hub development, an essential hall upgrade, pedestrian crossings, additional parking, public toilets, etc. require identification, careful consideration and future planning. This is far better practice than remedial action. There is a lot of history preceding this submission. Fourteen years ago Council resolved to begin this work, as noted in the minutes of the KCB on 22 November 2004. The relevant section reports: 'Oakura CBD - File Reference: W70 60 Kelly, DM RE115835'. The Council recently approved the 2004-2012 LTCCP under which provision was made for the completion of Oakura CBD improvements and facilities, improvements in parking and reducing traffic speed in the 2005/06 financial year. In preparation for construction, the Special Projects Team is proposing to prepare a design brief and commission consultants to carry out the design and documentation work this financial year. As part of this process it is considered appropriate to develop a mechanism for enabling representative community input into the project. Resolved: That having considered all matters raised in the report, it is recommended that the Chairperson be delegated authority to nominate a small committee representing a typical cross-section of community interests. This group would attend regular Project Control Meetings with Council officers, initially to contribute to the formulation of the brief, and subsequently to monitor the progress of the project.' Consequently the KCB initiated its own strategic planning initiative, with that three-year project culminating in the Oakura Community Engagement Project Report - 2014/16. The worth of this report is well documented, and has been used by Council in a range of settings that demonstrates the usefulness of such community-led work.</p> <p>That report was then embedded in our subsequent Community Plan where we set out to ensure it provided the raw material, all the priorities and all the objectives to be turned into comprehensive District Plan rules, internal plans, programmes and services by staff. It is a community-led strategy looking out over an extended time horizon of thirty years. Its real worth is in the subsequent actions Council takes to progress elements embedded in it, yet any execution of it through the draft 2018/28 Long Term Plan is difficult to find.</p> <p>Bear in mind the Blueprint key direction of Community/Citizens that states: 'New Plymouth District is made up of many communities and neighbourhood centres. Strengthening and connecting local communities ensures that they become successful, safe and liveable environments for residents. The Council's role is to support community, business and industry initiatives by providing high-quality public infrastructure and a pragmatic regulatory response that helps our community achieve their goals.'</p>	



## Kaitake Community Board Agenda (12 November 2018) - Decision - Community Board Plan Update

Kaitake Community Board Plan - LTP 2018-2028 Response

Page 2

Priority Aspiration	BOARD LTP SUBMISSION	LTP RESPONSE
<b>OAKURA</b> - Protection of the special character of the Beachfront Precinct (Holiday Park, Shearer reserve, Oakura)	A community group (the Oakura Beach Precinct Community Group) was set up in 2013. It was represented by the two clubs, the Kaitake Community Board, and other interested residents with skill-sets suitable to design and implement changes to the area. The overarching objective of the group was to achieve long term community betterment of the regional community enjoyment of this area, better community relevance of both clubs' facilities, to future proof each club's purpose and to better deliver each clubs activities. The group took the community view that the beachfront is the 'jewel in the crown' of Oakura and serious consideration is required for issues such as: <ul style="list-style-type: none"> <li>• Improved safety for pedestrians and all ages;</li> <li>• Improved traffic and parking arrangements;</li> <li>• Refreshed social, sport &amp; community facilities</li> </ul>	We are completing minor works on Tasman Parade to improve parking behaviour and pedestrian access outside the Surf Club.
- Provision of a safe walkway/cycleway from Oakura to New Plymouth and link to the Taranaki Traverse.	Undertake a feasibility study to provide a safe walkway/cycleway from Oakura to New Plymouth and link to the Kaitake Trail. From its initial development the New Plymouth District Blueprint has signalled this link. It is also part of the Kaitake Community Plan, aligned with the Blueprint's key direction of Destination. These inclusions signal a strong determination to see the concept tested through a feasibility study and subsequent business case. The Board recognises the Blueprint, in its entirety, is a long term initiative that will take time, focus and a collaborative, multi-agency approach. However there is a clear-cut necessity to ensure do- able parts are included in long term planning. The KCB has carried out some initial investigations on the viability of this link and believes it is very do-able. Including it in the Long Term Plan makes much sense.	The New Plymouth to Oakura segment is part of the wider Taranaki Traverse project. a world class recreation, environmental and cultural experience from the Coastal walkway up the Waiwhakaho River to Egmont National Park down to Oakura, linking back to New Plymouth. This supports the project as described in Tapuae Roa - Make Way for Taranaki, and identified in the Infrastructure Strategy. The priority for traverse planning is the Waiwhakaho River corridor and the Kaitake trail from Pukeiti to Oakura. The walkway from the New Plymouth to Oakura, and linkages to the Taranaki Traverse is a priority aspiration for the Kaitake Community Board Plan. This project is not currently funded in the LTP. A strategic business case, followed by options consideration is required, before this project can be further progressed. The draft District Plan includes a proposed public access corridor from Oakura to New Plymouth that mainly goes along public roads.
- Development of pathways and physical links that facilitate connectivity throughout the village to the sea and between community facilities.	The Kaitake Community Board Plan states that the development of pathways and physical links that facilitate connectivity throughout the village to the sea and between community facilities is a high priority. This is a heavily used walkway/cycleway and is the favoured route to the school, the hall, and the shops. It is a formed track but lacks an all-weather surface. There are several steep sections with little more than a clay surface making them extremely slippery and impassable by parents with push chairs or buggies. With the increasing traffic volume on State Highway 45 and the restricted parking areas in the village CBD it makes good sense to provide an all-weather surface for a relatively small funding outlay.	There is a small budget in the LTP to allow additional footpath and kerb and channel to be built where there is a high priority for its installation and existing sort water systems are provided. The use of footpaths for bicycles and other wheeled vehicles is being considered at a national level and if this happens it will require further consideration of appropriate footpath widths and design standards which may result in increased operational and renewal costs over subsequent LTPs.
- Improve beach access and provide access for those with disabilities.	Improve beach access at specific access ways and provide access for those with disabilities as part of the current review of NZS4404 infrastructure standard for improving mobility considerations. The Kaitake Community Board believes it is important for Council to remove any hindrances for disabled people to live a full life in our community.	Ramps for accessibility access require 1:12 gradient - Oakura Beach boat ramp does not meet this requirement. A new structure would be required which would require a consent. There is currently no plan or budget for a new accessible structure. Oakura Beach boat ramp was installed in 2000 and has an expected life of 30 years. Current status is good condition.
- Ensure Shearer Reserve is a neighbourhood playground space and public area that meets the needs of all age groups.	This was a request to the 2016/17 Annual Plan and the recommendation was for it to: 'be referred for consideration in the 2017/18 Annual Plan'. That went nowhere, so the Kaitake Community Board re-submits it again. Shearer Reserve is a low lying area and very prone to flooding during high rainfall events. There is very poor natural soakage, making playground access difficult for long periods. The community requires a hard surface pathway suitable for pushchairs and trolleys from the adjacent carpark to the children's playground and a review of current drainage provisions to establish if a better piped solution to Wairau Stream could be instituted.	Replacement of play space if funded from an annual renewal budget of \$160k, with a priority established based on condition assessment, as well as partnership opportunities. The drainage and playground at Shearer Reserve are scheduled to be upgraded in the 2018/19 financial year.

ECM:7862377

Kaitake Community Board Agenda (12 November 2018) - Decision - Community Board Plan Update

Priority Aspiration	BOARD LTP SUBMISSION	LTP RESPONSE
<b>OKATO</b>		
Upgrade and extend existing walkways and cycle ways and provide for future walkway and cycleway development including access to Mount Taranaki National Park and reinstate the Stony River walkway and track.	Design and complete the walkway/cycleway access connection between the Whenuariki Stream and Timaru Stream footbridges. These bridges were built by Council in 2002 and 2003 as the next stage of developing a walkway/ cycleway from Oakura to Fort St George and completing the off-highway Oakura/Pukeiti/Oakura cycle loop. In 2004 it was established that the connecting trail between the bridges was partially on private land, not coastal reserve, and that route was closed off. Since that time there have been numerous submissions to Council to establish an alternative connection but nothing has eventuated. However Council did obtain an agreement with local hapu Ngati Tairi to construct a path around the base of the escarpment adjacent to the Whenuariki Stream and an engineering solution was developed. Since then nothing further has been done. The Kaitake Community Board has submitted for a connection to be developed during both Annual Plan and Long Term Plan processes in 2011, 2012, 2015, 2016, and 2017 with no result. The latest Council recommendation was included in the KCB requests for variation to the 2016/17 Annual Plan and reads, 'Endorsement of existing AP 2015/16 item. Following completion of investigations any required capex to be considered in either AP 2017/18 or LTP 2018-2028.' The walkway/cycleway, commencing at the end of the Oakura Beach Holiday Park, was a local community project begun in the mid '70's. The KCB, working in conjunction with the Parks Team, has continued to develop and maintain the walkway/cycleway as best as we are able within the Parks Team's limited resources. It attracts heavy traffic. Over the past 3 year-8 month period the total pedestrian count has been 178,231, with a monthly average of 4050 users. It is used by walkers, runners, cyclists, mums and dads with pushchairs, others walking their dogs and so on. It is a feature that makes the Oakura Beach Holiday Park an even more popular destination. It is the local equivalent to the New Plymouth walkway and on a straight population comparison would attract similar user numbers. Should Council delay this project for another 10 years? Isn't it time for everyone to stop evading the issue, or putting a spin on the difficulty of a solution, and just get on with it?	There is no funding specifically allocated to the new development of shared pathways in the neighbourhood network, except when part of a wider strategic network (i.e. along the Waiwhakaho River to potentially connect with the Taranaki Traverse). There are a number of new public access corridors identified in the draft District Plan to improve walking and cycling connectivity. If approved through the District Plan review process future consideration will need to be given to funding these networks in the next LTP.
Infrastructure enhancement – Future proof sewage treatment and disposal and water supply systems that are sustainable, safe for public health, ecologically and environmentally responsible and responsive to current and future population needs	A top priority in the Kaitake Community Board Plan is to maintain and enhance a network of quality, environmentally sustainable infrastructure (water supply, waste, wastewater and storm water) to meet current community demands and future anticipated growth.  The Okato community has lived with serious water supply issues for a number of years resulting in having to endure stringent water restrictions. Due to this current, insufficient water supply Council did embark on an exploratory investigation for a new water source. A site was found, but the identified water source was concluded to be unsuitable for public consumption due to contamination, so the investigation was stopped. We understand that the funding committed to the project ran out, however that does not change the fact that the Council recognised there was an issue that needed to be dealt with. It appears as if that committed stance has altered. 'Okato water supply - The Mangatete Stream is the main water supply to the 561 residents of the Okato township. This supply will sufficiently meet the predicted short to medium growth in the Okato area. The Council will continue to engage with the Okato community on water supply solutions as the township grows.'  Based on the draft statement we submit that this generalist statement offers no solution to Okato's potable water needs and the community will continue to suffer for years to come. The community informs us there has been no indication of why the bore(s) weren't connected to the adjacent water treatment station, why there are no further ongoing contamination checks of the test bores, no other water source investigations, or planned leaking pipe investigations.  However in the Council's own Performance Report for the period 1 July (sic 2107) to 31 March 2018 with the purpose of advising of the Council's performance for the period it states under Carry forwards Summary for the period ended 31 March 2018: 'Okato Water Treatment Project - Description - Improvement to plant and use of bores, Renewal \$30,000, Service Level \$420,000, Total \$450,000, Comments Design works progressing.' These two statements are in clear variance with each other, so Council must provide surety to the community on what course of action it is undertaking in this regard.	We have built into the LTP a project to review water supplies which include Okato. This is being done as part of developing the Water Master Plan. This will then inform what work needs to be done on the Okato supply. Upgrades to the Okato water treatment plan to ensure continued compliance with the drinking water standards will continue as a separate project.
Provide safer pedestrian movement opportunities and upgrade and extend the footpath network	At the State Highway 45 and Hampton Road intersection in Okato initiate, through the New Zealand Transport Authority with staff assistance, a review of the speed limit to implement traffic calming measures, provide safer pedestrian movement opportunities and upgrade and extend the Okato footpath network.	This item has been referred to the NZTA for their attention. (Page 530)
Providing a safe solution for the junction of Cumming Street and Oxford, and Old South Roads.	Provide a safe solution for the junction of Cumming Street, Oxford Road, and Old South Roads. This intersection has become much busier as Wiremu Road has become the preferred option for heavy traffic movements to and from South Taranaki. It is on the school route for many children. Both these requests were part of the KCB's 2016/17 AP submissions with the staff recommendation that: 'following completion of investigations any required capex to be considered in either AP 2017/18 or LTP 2018-2028'.	NPDC will be working with NZTA on a traffic modelling and a strategic transport study in te next three years to identify what will be needed in our transport system for the future eg. New roads, transport services and the better use of rail.

Kaitake Community Board Agenda (12 November 2018) - Decision - Community Board Plan Update

Priority Aspiration	BOARD LTP SUBMISSION	LTP RESPONSE
<b>Additional items not specifically identified in the Kaitake Community Board Plan</b>		
Biodiversity activities	Provide a funding stream to support the current Kaitake Community Board programme to make the Oakura community predator free	The Council's has a range of biodiversity activities underway, including administering the Natural Heritage Protection Fund; Identification of Significant Natural Areas and vegetation clearance rules in the District Plan; rates remission on protected areas of native bush; participation in the regional biodiversity forum; monitoring land cover data; plant and animal pest control and habitat enhancement in parks; advocacy with the landowner liaison project that promotes proactive land management; community partnerships funding which allocated \$621k to biodiversity related activities in the 2017/18 financial year. There is no additional funding proposed for these activities in the LTP2018-28. This is in the context of increased regional pest control requirements and increased community preferences for and participation in conservation. The Council acknowledges the work of an in many cases collaborates with a range of organisations to support increased biodiversity activities.
Recycling of Nappies	Institute an environmentally friendly nappy disposal service.	The recycling of nappies (pyrolysis technology) has been included in the proposal for Zero Waste 2040 with a rate increase of 0.8% in 2019 (\$19 per year) increasing to 2% in 2020 (\$48 per year).
Underground of Power Lines	Underground the power transmission lines on Tasman Parade, Oakura.	Growth planning in the District Plan review is aligned with the Infrastructure Planning identified in the Infrastructure Strategy. The current District Plan does not require undergrounding of power lines, however this is being considered through the review process.